# Equimarginality and the Efficient Level of Emissions

### David Possen DIS Environmental Economics

# Plan of this lecture

- 1. Review: MD and MAC curves
- 2. The efficient level of emissions
- 3. Costs of enforcement
- 4. The equimarginal principle
- 5. Policy implications

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To understand the economics of pollution, it helps to think of pollution not in terms of the harms it causes, but in terms of the services it provides to particular firms operating within particular communities, who can offer those firms "pollution services."

1. Review: MD and MAC curves The community's supply of pollution services is a function of the marginal damage costs it incurs when \_ it lets the firm pollute more.



Quantity of pollutant emitted



Quantity of pollutant emitted

Supply of pollution services =

total damage cost marginal damage cost

# Flashback!

A supply curve is a marginal cost curve



Quantity produced



Quantity produced

**Total cost** 

Marginal cost

The firm's demand for pollution services is a function of the marginal benefits that accrue to it when the community lets it pollute more.

\$



Quantity of pollutant emitted

total benefits from polluting d Quantity of pollutant emitted Demand for pollution services = marginal benefits from polluting

# Flashback!

A demand curve is a marginal benefit curve



Quantity consumed

Quantity consumed

Total benefit

Marginal benefit

# 1. Review: MD and MAC curves Now, there's also another way—besides this one of understanding the meaning of a firm's demand for pollution services. S

Quantity of pollutant emitted

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Alternately: the firm's demand for pollution services is a function of the marginal abatement costs that it <u>avoids</u> when the community lets it pollute more.





Quantity of pollutant emittedQuantity of pollutant emittedtotal abatement costDemand for pollution services =from BAU maximummarginal abatement cost avoided

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# 1. Review: MD and MAC curves Just remember! Unlike standard demand curves, MAC curves should be read from right to left (as they describe abatement from the maximum).

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total benefits from polluting

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### **Typical features of MD curves**

- At low emissions / ambient levels, marginal damages are small.
- There is commonly a threshold below which marginal damages are zero.
- MD curves typically have different slopes in urban vs. rural areas (which are higher?) and in areas with strong vs. weak winds (again, which would you guess are higher?)

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Marginal abatement costs typically increase faster and faster as emissions are reduced (i.e., from right to left). Why is this the case?

Different MAC curves can reflect

- different firms' technological starting points
- different stages in a single firm's technological development

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#### Measures in Sweden beyond the Reference scenario 2020



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#### **Definition**

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Why is this fair?

FIGURE 5.6 The Efficient Level of Emissions



Emissions (tons/year)

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Emissions (tons/year)

Why is this fair? Because it permits the best trade-off between pollution damages (*a*) and abatement costs (*b*).

FIGURE 5.6 The Efficient Level of Emissions



Challenge: **prove** that a + b is lowest at emissions level  $e^*!$ 

Does accepting *e*\* mean putting up with lots of pollution?



Does accepting *e*\* mean putting up with lots of pollution? <u>Not necessarily. Consider:</u>



<u>Remember that *e*\* rarely stays the same for long...</u>

**Remember that** *e*\* rarely stays the same for long... FIGURE 5.8 Changes in e\*, the Efficient Level of Emissions

(a)

(b)



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Adding enforcement costs to our picture has the effect of shifting the MAC curve **to the right**, because it makes abatement more burdensome (and hence acts as a positive demand shifter on firms' demand for "pollution services").

The result looks like this:



\$

Upshot for policy:

"This shows the vital importance of having good enforcement technology, because lower marginal enforcement costs would move MAC + E closer to MAC, decreasing the efficient emissions level." (Field, p. 104)

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To aggregate multiple MAC curves, add them horizontally: Why not vertically?



The secret to why we aggregate MAC curves by adding them horizontally, rather than vertically, is the <u>equimarginal principle</u>:

The secret to why we aggregate MAC curves by adding them horizontally, rather than vertically, is the <u>equimarginal principle</u>:

"To get the **minimum** aggregate MAC curve, the aggregate level of emissions must be distributed among the different sources in such a way that they all have the same marginal abatement costs." (Field, p. 100)

Marginal Abatement Costs (\$1,000/week)

	Emissions (tons/week)	Source A	Source B		
	12	0	0		
	11	1	2		
The	10	2	4		
	9	3	6		
example	8	4	10		
	7	5	14		
in Field,	6	6	20		
n 106	5	8	25		
p. 100.	4	10	31		
	3	14	38		
	2	24	58		
	1	38	94		
	0	70	160		



### Let's assume that the socially efficient level of emissions is 12 tons/week

### <u>4. The equimarginal principle</u>

### Would **equiproportionate abatement** be fairer?

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If A and B have to abate the same amount:

#### total abatement cost:

<u>A</u>	B		
\$ 1,000	\$ 2,000		
\$ 2,000	\$ 4,000		
\$ 3,000	\$ 6,000		
\$ 4,000	\$ 10,000		
\$ 5,000	\$ 14,000		
\$ 6,000	<u>\$ 20,000</u>		
\$ 21,000	\$ 56,000		

A + B = \$ 77,000

### <u>4. The equimarginal principle</u>

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Table 1. Current emissions (except projected emissions for Medupi), from Eskom study plan. Values highlighted in blue are taken from the December 2013 Atmospheric Impact Reports, as different values were reported.

Emission source			Emissions, t/a		Currently achievable emission limits, mg/Nm3 @10%O2				
Power station	Stack	Lat	Lon	NOx	SO2	PM10	NOx	SO2	PM10
Arnot	Stack 1	-25.94	29.79	25692	38637	1495	1200	2500	50
Arnot	Stack 2	-25.94	29.79	25691	38637	1495	1200	2500	50
Camden	Stack 1	-26.62	24.09	10345	21325	1041	1700	4000	75
Camden	Stack 2	-26.62	24.09	10345	21325	1041	1700	4000	75
Camden	Stack 3	-26.62	24.09	10345	21325	1041	1700	4000	75
Camden	Stack 4	-26.62	24.09	10345	21325	1041	1700	4000	75
Duvha U1-3	Stack 1	-25.96	29.34	39638	68618	4548	1100	2600	200
Duvha U4-6	Stack 2	-25.96	29.34	39638	68618	4548	1100	2600	350
Grootvlei	Stack 1	-26.77	28.50	12376	23929	4084	1200	3800	350
Grootvlei	Stack 2	-26.77	28.50	12376	23929	4084	1200	3800	340

#### From Greenpeace's 2014 report on power plants in South Africa

# 5. Policy implications

Chan et al., "The Impact of Trading on the Costs and Benefits of the Acid Rain Program," p. 23:

"... if marginal damages and marginal abatement costs are positively correlated, market-based instruments may not increase net benefits relative to command-and-control policies. In the present context, marginal damages are primarily a function of population density: power plants in the (more populous) eastern U.S. tend to have higher marginal damages than facilities in the west. On the cost side, one of the most cost-effective sulfur abatement strategies is the use of low-sulfur coal. Most low sulfur coal is mined in western states. Hence, marginal [abatement] costs are higher in the east because of the high cost of transporting low-sulfur coal.  $\rightarrow$ 

# 5. Policy implications

Chan et al., "The Impact of Trading on the Costs and Benefits of the Acid Rain Program," p. 23:

 $\rightarrow$  "Putting these patterns together, marginal damage and marginal costs are both higher in the eastern U.S., and, therefore, positively correlated. This implies that facilities that are likely to purchase additional allowances (those with higher than average marginal costs) are also likely to have high marginal damages. Thus, emissions migrate to high damage facilities and, on net, damages increase. Had it been the case that damages and costs were negatively correlated at the margin, trading would have reduced damages, reinforcing abatement cost savings reported above."